

**The German Section of the International Institute for  
Administrative Sciences**



organizes in cooperation with

Congress of Local and Regional Authorities of the Council of Europe  
University of Applied Administrative Sciences (Kehl)  
Euro-Institut Kehl/Strasbourg  
Ministry for European Affairs of Baden-Württemberg  
pôle européen d'administration publique  
EUROPA ZENTRUM of Baden-Württemberg

a conference on

**THE EUROPEAN DIMENSION  
OF ADMINISTRATIVE CULTURE**

Strasbourg, France  
Council of Europe; Palais de l'Europe, Room 10  
Tuesday 15 May - Wednesday 16 May 2007



### Theoretical background:

*„The rise of social sciences coincided with the rise of the national states. It was this historical relationship that determined a setting of nationalism, which regards nation, state, and society as the “natural” social and political forms of the world. Following this way of thinking Europe has been understood only as the sum of its national societies. As a consequence the social sciences do not understand what Europe is; they are blind for the European dimension of our reality.”*

Ulrich Beck did this statement in respect to social sciences in general<sup>1</sup>, but it is also true for the research of administrative culture, the latter being part of social sciences. Beck asks how the European dimension of social sciences comes into being. There from derives the same question in respect of administrative culture. How is it possible that a European administrative culture develops without the help of cultural homogeneity, social cohesion, the welfare state, all attributions of the national state?

Who wants to understand Europe has to quit the idea that “modern” societies are only comprehensible on the basis of the national state. He has to widen his perspective into a European dimension<sup>2</sup>, as indicates the actual debate on European identities and identity.<sup>3</sup>

Pierre Bourdieu put it like this: “We should understand the nation in order to go beyond it and liberate us from the submission under the national level.”<sup>4</sup>

The discovery of the European dimension is an on-going development as reveal a certain amount of studies. Thomas Goll for example has investigated the European dimension of political education as an overlay above the national and intra-national dimension.<sup>5</sup> The European influence on national administrative procedures and administrative culture as such has recently been highlighted by Georg Röss and Jörg Ukrow.<sup>6</sup> Gunnar Folke Schuppert wrote about “The Europeanisation of Governance.”<sup>7</sup> The conference wants to investigate this concept in depth. The speakers and participants will investigate the rise of a European administrative culture and describe its mechanism and characteristics.

The actual conference is founded on the outcome of a former symposium in 2006 that brought together the findings of the administrative culture research concerning European states and societies.<sup>8</sup> The document has been published: F. Thedieck (ed.), Foundations of Administrative Culture, NOMOS-Verlag Baden – Baden 2007.

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<sup>1</sup> Ulrich Beck/Edgar Grande, Das kosmopolitische Europa, München 2004; Ulrich Beck, So macht Gleichheit Ungleiche aus uns allen, FAZ vom 08.10.2004, Nr. 235, S. 36

<sup>2</sup> Schuppert/Pernice, Europawissenschaft: Europäisierung der Nationalstaatlichkeit, Baden-Baden 2005

<sup>3</sup> E.g. Doing/Meyer/Winkler, Europäische Identitäten – Eine europäische Identität? Baden-Baden 2005

<sup>4</sup> Pierre Bourdieu, Der Beitrag der Intellektuellen, FAZ vom 24.07.1997

<sup>5</sup> Thomas Goll, Deutschland, Polen und die europäische Dimension politischer Bildung, in: ders. et.al., Polen und Deutschland nach der EU-Osterweiterung, Baden-Baden 2005, p. 103 - 120

<sup>6</sup> Georg Röss/Jörg Ukrow, German Administration in the European Union, in: Klaus König/Heinrich Siedentopf, Public Administration in Germany, Baden-Baden 2002, p. 613, 619

<sup>7</sup> Gunnar Folke Schuppert, The Europeanisation of Governance, Baden-Baden 2006

<sup>8</sup> Franz Thedieck (ed.), The Foundations of Administrative Cultures in Europe, Baden-Baden 2007. to be published in March 2007.

Der Aufstieg der Soziologie fiel zusammen mit dem Aufstieg des Nationalstaates. Allein aus dieser historischen Eingebundenheit ergibt sich die Axiomatik des methodologischen Nationalismus, wonach Nation, Staat, Gesellschaft die „natürlichen“ sozialen und politischen Formen der Welt sind. Danach ist Europa im Plural der (nationalen<sup>i</sup>) Gesellschaften, also additiv, begriffen worden. Die Gesellschaft Europas fällt zusammen mit den nationalen Gesellschaften. Diese begriffliche Weichenstellung programmiert das Unverständnis der Soziologie für Europa, ja besiegelt die Europa-Blindheit der Soziologie.“ (Ulrich Beck, So macht Gleichheit Ungleiche aus uns allen, FAZ vom 08.10.2004, Nr. 235, S. 36)

Ziel der Konferenz im Europarat ist es zu untersuchen, ob eine neue Verwaltungskultur in Europa entsteht. Eine Verwaltungskultur, die die nationalen Grenzen überwindet und eine Europäische Dimension besitzt. Internationale Praktiker und Wissenschaftler untersuchen Inhalt und Formen dieser Europäischen Verwaltungskultur und stellen die Mechanismen dar, die zu ihrer Herausbildung führten.

Zum thematischen Einstieg wird empfohlen: Thedieck (Hg.), Foundations of Administrative Culture in Europe, Nomos Verlag Baden - Baden 2007

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Franz-Xaver Kaufmann, Zur historischen und aktuellen Entwicklung des europäischen Staates, in: Bernhard Blanke u. a., (Hrsg. ), Handbuch zur Verwaltungsreform, 3. Auflage, Wiesbaden 2005, 3 - 10; Hubert Heinelt, Vom Verwaltungsstaat zum Verhandlungsstaat, in: Bernhard Blanke u. a., (Hrsg.), Handbuch zur Verwaltungsreform, 3. Auflage, Wiesbaden 2005, S. 10 - 17

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PROGRAMME

**Tuesday 15 May 2007**

**Morning plenary session, conference room 10**

- 12h00      **Registration of participants**
- 13h00      **Opening of the conference**
- Mr Ulrich Bohner**, Chief Executive of the Congress for Local and Regional Authorities of the Council of Europe, Strasbourg
- Prof. Dieter Schimanke**, Vice President of the German Section of IIAS
- Prof. Paul Witt**, Rector of the University of Applied Administrative Sciences, Kehl
- Dr. Joachim Beck**, Director Euro-Institut, Strasbourg-Kehl
- 13h 20      **Key note speech**
- Mechanisms creating a European Administrative Culture**
- Prof. Dr. Stefan Fisch**, Speyer
- 13 h 45      **Panel Discussion**
- The administrative culture in the EU Commission**
- Dr. Günther Oldenbruch**, Bad Honnef
- Klaus Rudischhauser**, Brussels European Commission (to be confirmed)
- Prof. Dr. Molt**, Trier (to be confirmed)
- 15 h 00      **Debate**
- Prof. Klaus König**, DHV Speyer, former President of IIAS
- 15 h 15      Coffee break
- 15 h 30      **Contributions of the EU ombudsman in generating general administrative principles**
- Gerhard Grill**, Office of the EU Ombudsman Strasbourg
- Administrative principles for cross-border cooperation**
- Prof. Charles Ricq-Chappuis**, Université de Genève
- Human Rights and European Administrative Culture**
- Thomas Hammarberg**, Commissioner for Human Rights, Council of Europe

16 h 30

**Debate in Working Groups**

**Working Group 1, conference room xx**

**Export of administrative culture from the national to the European level**

**Moderators :**

**Rapporteur:**

**Inputs:**

**Eric Phillipart** (to be confirmed), EU Commission/ Secretariat General:

**Change of Administrative Culture – The example of impact assessment**

**Franz Thedieck**, Professor University for Applied Sciences Kehl:  
**National standards building general principles of EU law**

**General Debate:**

**Working group 2, conference room xx**

**Import of administrative culture from the European to the national level**

**Moderators :**

**Rapporteur:**

**Inputs:**

**Dr. Christoph Schumacher-Hildebrand**, BMAS (to be confirmed):  
**Impact of EU Structural Fonds on national promotion programmes**

**Dr. Michael Vorbeck**, Special Adviser at the Permanent Representation of the Principality of Liechtenstein to the Council of Europe

**Impact of EU standards on national regulations in Liechtenstein**

**General Debate:**

**Working group 3, conference room xx****Creation of European administrative standards through bilateral co-operation****Moderators :****Rapporteur:****Inputs:****Frédéric Duvinage**, TEB**Michel Casteigs**, Inspecteur Général de l'Administration (to be confirmed)**Joachim Beck**, Director of Euro-Institut Kehl-Strasbourg**Erich Tilkorn**, Director Regional Government of Westphalia, Münster**Administrative standards for cross-border co-operation****General Debate:****Working group 4, conference room xx****Personnel policy with European dimensions: How to overcome national limits****Moderator** : Dr. Hauschildt, Berlin, Federal Ministry of the Interior, Secretary General of the German Section**Rapporteur:****Inputs:****Benedikt Speer**, DHV Speyer, "Competence for Europe": New strategies for the civil service?

PEAP :

**François Lafarge**, Centre d'expertise et de recherche administrative (CERA) de l'ENA, Strasbourg:

-N.N CEES

-N.N, URS

N.N. Federal Ministry of the Interior , Berlin

**Progress, standards and short falls****General Debate:****18 h 30**      **End of the working group sessions**18h30      Meeting of the **rapporteurs of the working groups** with **Professor Ali Sedjari**, Speaker for the conference synthesis**20 h**      **Cultural event****Wednesday 16 May 2007**09h00      **Continuation of Working Groups**

10h30      Reports from the Working Groups

11h30 **General debate**

12h30 **Conference synthesis:**  
**Supranational standards of administrative culture?**

**Ali Sedjari**, President of GRET, Rabat

13h00 **Closure of the conference :**

**Ulrich Bohner**, Executive Director of the Congress of local and regional authorities of the Council of Europe

**Robert Grossmann**, Président de la Communauté Urbaine de Strasbourg ( to be confirmed)

15 h 00 **Boat trip or guided tour of Strasbourg**  
participants are expected to confirm their participation to these outings on Tuesday by 2 pm on the relevant form available in the meeting room 10.

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<sup>i</sup> Hinzufügung durch Franz Thedieck